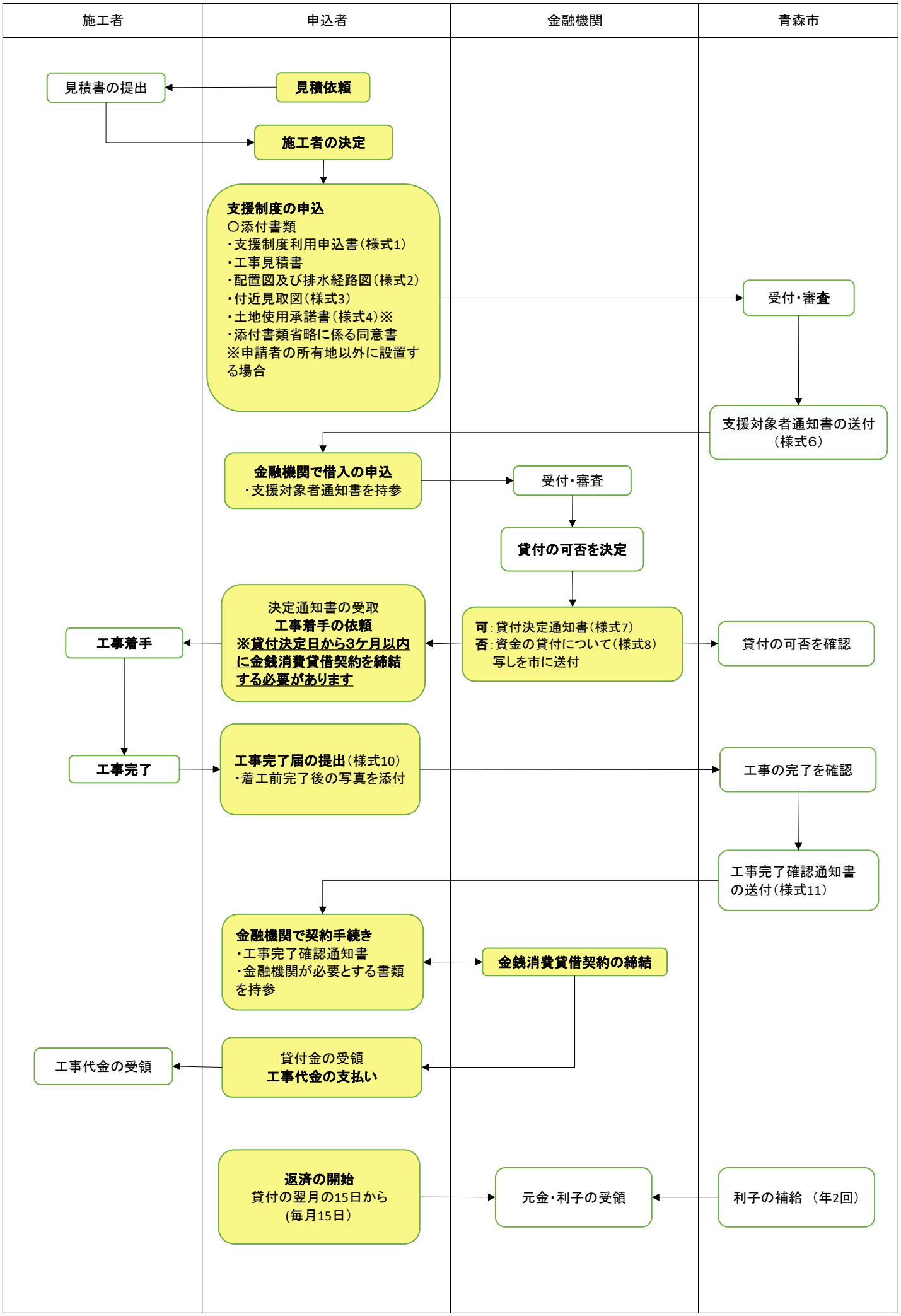融雪施設設置支援制度の流れ